

Monday, May 14, 2001

## Part XLIX

# **Consumer Product Safety Commission**

Semiannual Regulatory Agenda

## CONSUMER PRODUCT SAFETY COMMISSION (CPSC)

## CONSUMER PRODUCT SAFETY COMMISSION

16 CFR Ch. II

Regulatory Flexibility Act; Semiannual Regulatory Flexibility and Unified Agendas

**AGENCY:** Consumer Product Safety Commission.

**ACTION:** Semiannual regulatory agenda.

SUMMARY: In this document, the Commission publishes its semiannual regulatory flexibility agenda. In addition, this document includes an agenda of regulatory actions the Commission expects to be under development or review by the agency during the next year. This document meets the requirements of the Regulatory Flexibility Act and Executive Order 12866.

**DATES:** The Commission welcomes comments on each subject area of the agenda, particularly from small entities. Written comments concerning the agenda should be received in the Office of the Secretary by June 30, 2001

ADDRESSES: Comments on the regulatory flexibility agenda should be mailed to the Office of the Secretary, Consumer Product Safety Commission, Washington, DC 20207; telephone (301) 504-0800, or delivered to the Office of the Secretary, Room 502, 4330 East-West Highway, Bethesda, Maryland 20814. Comments should be captioned "Regulatory Flexibility Agenda." Comments may also be filed by

telefacsimile to (301) 504-0127, or by email to cpsc-os@cpsc.gov.

FOR FURTHER INFORMATION CONTACT: For further information on the agenda in general, contact Stephen Lemberg, Office of the General Counsel, Consumer Product Safety Commission, Washington, DC 20207, telephone (301) 504-0980, ext. 2218. For further information regarding a particular item on the agenda, consult the individual listed in the column headed "Contact" for that particular item.

SUPPLEMENTARY INFORMATION: The Regulatory Flexibility Act (RFA) (5 U.S.C. 601-612) contains several provisions intended to reduce unnecessary and disproportionate regulatory requirements on small businesses, small governmental organizations, and other small entities. Section 602 of the RFA (5 U.S.C. 602) requires each agency to publish twice each year a regulatory flexibility agenda containing a brief description of the subject area of any rule expected to be proposed or promulgated that is likely to have a "significant economic impact" on a "substantial number" of small entities. The agency must also provide a summary of the nature of the rule, and a schedule for acting on each rule for which the agency has issued a notice of proposed rulemaking.

The regulatory flexibility agenda is also required to contain the name and address of the agency official knowledgeable about the items listed. Further, agencies are required to provide notice of their agendas to small entities and to solicit their comments by direct notification, or by inclusion in publications likely to be obtained by such entities.

Additionally, Executive Order 12866 requires each agency to publish twice each year a regulatory agenda of regulations under development or review during the next year, and states that such an agenda may be combined with the agenda published in accordance with the RFA. The regulatory flexibility agenda published below lists the regulatory activities expected to be under development or review during the next 12 months. This agenda also includes regulatory activities that have been completed by the Commission prior to publication. It includes all such activities, whether or not they may have a significant economic impact on a substantial number of small entities.

The agenda contains a brief description and summary of each regulatory activity, including the objectives and legal basis for each; an approximate schedule of target dates, subject to revision, for the development or completion of each activity, and the name and telephone number of a knowledgeable agency official concerning particular items on the agenda. All agency contacts have the same address: Consumer Product Safety Commission, Washington, DC 20207.

Dated: February 22, 2001. Sadye E. Dunn,

Secretary, Consumer Product Safety Commission.

## Consumer Product Safety Commission—Prerule Stage

Sequence Number	Title	Regulation Identification Number
4068	Baby Walkers	3041-AB40
4069	Petition HP 99-1 for a Ban of Polyvinyl Chloride in Toys and Other Products Intended for Children 5 Years of Age	
	and Under	3041-AB79
4070	Petition FP 99-1 Requesting Labeling Rule for Polyurethane Foam in Upholstered Furniture	3041-AB81
4071	Petition HP 00-3 Requesting a Ban of Candle Wicks Containing Lead and Candles With Such Wicks	3041-AB87
4072	Petition HP 00-2 Requesting a Rule Declaring Natural Rubber Latex a Strong Sensitizer	3041-AB88
4073	Petitions FP 00-1, FP 00-2, FP 00-3, and FP 00-4 Requesting Requirements for Flammability of Mattresses	3041-AB89
4074	Petition CP 00-1 Requesting Performance Requirements for Non-Wood Baseball Bats	3041-AB90
4075	Portable Bed Rails	3041-AB91
4076	Petition HP 00-4 Requesting a Rule Banning Baby Bath Seats	3041-AB93
4077	Petition HP 01-1 Requesting Development of Performance Standard for Bicycle Handlebars	3041-AB94
4078	Petition HP 01-02 Requesting Exemption for Model Rocket Propellant Devices Used With Ground Vehicles	3041-AB95

## **CPSC**

## Consumer Product Safety Commission—Proposed Rule Stage

Sequence Number	Title	Regulation Identification Number
4079 4080 4081	Flammability Standard for Upholstered Furniture	3041-AB35 3041-AB67
1001	Food and Drug Administration	3041-AB92

## Consumer Product Safety Commission—Final Rule Stage

Sequence Number	Title	Regulation Identification Number
4082	Requirements for Child-Resistant Packaging of Household Products Containing Petroleum Distillates or Other Hydrocarbons	3041-AB57

## Consumer Product Safety Commission—Long-Term Actions

Sequence Number	Title	Regulation Identification Number
4083 4084	Petition HP 93-1 Requesting Development of a Rule To Ban Certain Backyard Playsets	3041-AB47 3041-AB68

## Consumer Product Safety Commission—Completed Actions

Sequence Number	Title	Regulation Identification Number
4085 4086 4087	Dive Sticks  Petition CP 99-2 Requesting Safety Standard for Bleachers and Grandstands  Amendment of the Safety Standard for Automatic Residential Garage Door Operators	3041-AB82 3041-AB84 3041-AB86

## **CONSUMER PRODUCT SAFETY COMMISSION (CPSC)**

**Prerule Stage** 

### 4068. BABY WALKERS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1261, Federal Hazardous Substances Act; 15 USC 1262, Federal Hazardous Substances

CFR Citation: 16 CFR 1500 Legal Deadline: None

**Abstract:** On August 2, 1994, the Commission published an advance notice of proposed rulemaking (ANPRM) to begin a proceeding that may result in the issuance of mandatory design or performance requirements for baby walkers. A baby walker is a device that supports a child

so that the child can use his or her feet to move about before or while learning to walk. Typically, a baby walker consists of a fabric seat that has leg openings and is mounted to a rigid plastic deck. The deck is attached to a base that is mounted on wheels to allow mobility. In 1994, an estimated 25,500 children younger than 15 months of age were treated in hospital emergency rooms for injuries associated with baby walkers. The majority of these injuries resulted from falls down stairs. Among the options under consideration by the Commission are mandatory performance or design requirements to reduce risks of injury associated with baby walkers, particularly those resulting to children from falls down stairs.

In response to the Commission's work in this area, the industry published revisions to the voluntary standard for baby walkers in 1997 to address the hazard of falling down stairs. The American Society for Testing and Materials (ASTM) standard contains performance requirements to address risks of injury to children from falls down stairs associated with baby walkers. In 1999, baby walker injuries had dropped to 8,800. The staff is currently assessing the extent of industry conformance with that voluntary standard, designated "Standard Consumer Safety Specification for Infant Walkers," SF 977-97, published by ASTM. The staff will send that information to the Commission together with options for

Commission action, including withdrawal of the ANPRM or further regulatory proceedings.

## Timetable:

Action	Date	FR Cite
ANPRM	08/02/94	59 FR 39309
ANPRM Comment Period End	10/03/94	
Staff Provided Technical Recommendations to Revise Voluntary Standard	12/16/94	
Revised Voluntary Standard Approved	10/01/96	
Voluntary Certification Program Began	06/30/97	
Staff Completed Monitoring Conformance to Revised Voluntary Standard	05/31/00	
Staff Completed Special Study of Injury Data	09/29/00	
Staff Sends Briefing Package to Commission	09/00/01	
Commission Decision	10/00/01	

# Regulatory Flexibility Analysis Required: Undetermined

## **Government Levels Affected:**

Undetermined

Federalism: Undetermined

Agency Contact: Barbara J. Jacobson, Directorate for Health Sciences, Consumer Product Safety Commission,

Washington, DC 20207 Phone: 301 504-0477 Email: bjacobson@cpsc.gov

**RIN:** 3041-AB40

## 4069. PETITION HP 99-1 FOR A BAN OF POLYVINYL CHLORIDE IN TOYS AND OTHER PRODUCTS INTENDED FOR CHILDREN 5 YEARS OF AGE AND UNDER

**Priority:** Other Significant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1261 to 1278, Federal Hazardous Substances Act

CFR Citation: 16 CFR 1500 Legal Deadline: None

**Abstract:** The National Environmental Trust and 11 other organizations petitioned the Commission to ban polyvinyl chloride (PVC) in toys and other articles intended for the use of children 5 years and under, based upon concerns they have about the potential

for health risks from phthalates (especially diisononyl phthalate (DINP)), lead, and cadmium that can be in PVC. A Federal Register notice was issued on December 22, 1998, requesting comment on the petition. Comments were received.

The Commission has established a Chronic Hazard Advisory Panel (CHAP) of independent scientists to study issues related to the chronic toxicity and risk, including the risk of cancer, associated with exposure to DINP in children's PVC products. The Commission has begun an extensive exposure study to obtain a broader range of data from which to better define the amount of time children mouth products that could contain phthalates. Following completion of this work, the staff will send a briefing package to the Commission recommending that the Commission grant, deny, or defer the petition.

## Timetable:

Action	Date	FR Cite
Notice Advising of Receipt of Petition	12/22/98	63 FR 70756
Initiated Formation of CHAP	02/16/99	
Comment Period End	02/22/99	
Awarded Contract for Child Observation Study	09/30/99	
First Meeting of CHAP	05/10/00	
Second Meeting of CHAP	06/20/00	
Third Meeting of CHAP	09/12/00	
CHAP Sends Report to Commission	05/00/01	
Staff Sends Briefing Package to Commission	To Be	Determined

# Regulatory Flexibility Analysis Required: Undetermined

### Government Levels Affected:

Undetermined

Federalism: Undetermined

Agency Contact: Marilyn L. Wind Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207

Phone: 301 504-0477 Email: mwind@cpsc.gov

RIN: 3041-AB79

# 4070. PETITION FP 99-1 REQUESTING LABELING RULE FOR POLYURETHANE FOAM IN UPHOLSTERED FURNITURE

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1191, Flammable Fabrics Act

**CFR Citation:** Not Yet Determined

**Legal Deadline:** None

**Abstract:** A petition from the National Association of State Fire Marshals (NASFM) requests that the Commission require labels under the Flammable Fabrics Act warning that polyurethane foam in upholstered furniture poses a fire hazard. NASFM asserts that polyurethane foam in upholstered furniture poses an unreasonable risk of fire because once ignited it burns rapidly and emits toxic gases. NASFM asks the Commission to require that upholstered furniture manufacturers and retailers provide flammability warnings to the public. On April 6, 1999, the Commission published a Federal Register notice to solicit public comments on the petition.

The Commission has another ongoing rulemaking proceeding related to the risk of fire associated with upholstered furniture (RIN 3041-AB40) that may bear on the disposition of this petition. In 1994, CPSC published an ANPRM announcing the agency's intent to consider a possible rule or other alternatives to address the risk of upholstered furniture fires ignited by small open-flame sources, e.g., lighters, matches and candles. Such a rule could affect fabrics or other furniture components, including filling materials such as polyurethane foam. The Commission staff is evaluating the technical issues raised in the polyurethane foam petition as part of the larger regulatory development effort. The Commission's consideration of the petition will, therefore, be incorporated into the decision on how to proceed on the small open-flame matter.

### Timetable:

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Action	Date	FR Cite	
Notice	04/06/99	64 FR 16711	
Comment Period End	06/07/99		

Action	Date	FR Cite
Staff Sends Briefing Package to Commission	06/00/01	
Commission Decision	08/00/01	

# Regulatory Flexibility Analysis Required: Undetermined

## Government Levels Affected:

Undetermined

Federalism: Undetermined

**Agency Contact:** Dale R. Ray, Project Manager, Directorate for Economic Analysis, Consumer Product Safety Commission, Washington, DC 20207

Phone: 301 504-0962 Email: dray@cpsc.gov RIN: 3041–AB81

## 4071. PETITION HP 00-3 REQUESTING A BAN OF CANDLE WICKS CONTAINING LEAD AND CANDLES WITH SUCH WICKS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances Act

**CFR Citation:** Not Yet Determined

Legal Deadline: None

Abstract: Separate petitions were received from Public Citizen and jointly from the National Apartment Association and the National Multi-Housing Council to ban candle wicks that contain lead and to ban candles with such wicks. The petitioners claimed that burning candles with such wicks produces hazardous combustion products containing lead. On April 2, 2000, the Commission published a notice in the Federal Register to solicit comments on the petition from all interested parties. The comment period closed June 12, 2000. Over 140 comments were received. The staff sent a briefing package to the Commission on December 15, 2001, recommending that the Commission publish an advance notice of proposed rulemaking (ANPR) to ban metal-corted wicks containing more than 0.06% lead by weight. The staff briefed the Commission on January 30, 2001. On February 13, 2001 the Commission granted the petitions and voted to issue an ANPR.

Action	Date	FR Cite
Petition Docketed	03/17/00	
Notice	04/12/00	65 FR 19742

Comment Period End 06/12/00 Commission Voted to 02/13/01 Issue ANPR

ANPRM 02/20/01 66 FR 10863
ANPRM Comment
Period End
Staff Sends Briefing 07/00/01

Staff Sends Briefing Package to Commission

Timetable:

Commission Decision 08/00/01

## Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected: None** 

Federalism: Undetermined

Agency Contact: Kristina Hatlelid, Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC 20207

Phone: 301 504-0994 Email: khatlelid@cpsc.gov

RIN: 3041-AB87

## 4072. PETITION HP 00-2 REQUESTING A RULE DECLARING NATURAL RUBBER LATEX A STRONG SENSITIZER

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances

**CFR Citation:** Not Yet Determined

Legal Deadline: None

**Abstract:** A petition from Debi Adkins, Editor, Latex Allergy News, requests that the Commission issue a rule declaring that natural rubber latex (NRL) and products containing NRL are strong sensitizers under the Federal Hazardous Substances Act (FHSA) and requiring labeling. NRL is in such consumer products as gloves, adhesives, shoes, balloons, pacifiers, and carpet backing, as well as many medical products. The petitioner states that a portion of the population has developed an allergy to latex that can be debilitating, even causing death. On March 21, 2000, the Commission published a notice in the Federal Register to solicit comments on the petition from all interested persons. On May 24, 2000, at the request of several persons, the Commission published a

notice extending the original due date for comments of May 22, 2000 for 30 days to June 21, 2000. Eighty-four comments were received. The staff is preparing a briefing package for consideration by the Commission.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	03/02/00	
Notice	03/21/00	65 FR 15133
Comment Period End	05/22/00	
Comment Period Extended	05/24/00	65 FR 33525
Comment Period End	06/21/00	
Staff Sends Briefing Package to	09/00/01	
Commission		

# Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected: None** 

Federalism: Undetermined

**Agency Contact:** Suzanne Barone Ph.D., Project Manager, Consumer Product Safety Commission, Directorate for Health Sciences, Washington, DC

20207

Phone: 301 504-0477 Email: sbarone@cpsc.gov

**RIN:** 3041–AB88

# 4073. PETITIONS FP 00-1, FP 00-2, FP 00-3, AND FP 00-4 REQUESTING REQUIREMENTS FOR FLAMMABILITY OF MATTRESSES

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1191, Flammable Fabrics Act

**CFR Citation:** Not Yet Determined

Legal Deadline: None

**Abstract:** The Commission has received correspondence from Whitney A. Davis, Director of the Children's Coalition for Fire-Safe Mattresses, requesting that the Commission take various actions concerning mattress flammability. The Commission has docketed as petitions his requests for rules requiring: (1) an open-flame standard similar to the fullscale test set forth in California Technical Bulletin 129; (2) an open flame standard similar to the component test set forth in British Standard 5852; (3) a warning label for flammable mattresses; and (4) a permanent mattress identification tag attached to the inner spring of the

mattress. The petitioner focuses primarily on the role polyurethane foam plays in mattress fires. He notes that the Commission's existing mattress flammability standard only addresses cigarette ignition; yet childplay with open-flame sources causes nearly twothirds of mattress fires. He argues that with polyurethane foam mattresses, fires have become increasingly more deadly than with cotton-batting mattresses due to increased smoke generation, heat production and flame spread. With regard to labels, he notes that polyurethane foam manufacturers provide warnings to mattress manufacturers, but these warnings are not passed on to the consumer. With regard to an identification tag, the petitioner argues that such a tag would help to identify mattresses involved in fires because often only the inner spring unit remains after a mattress fire. The Commission has docketed these petitions under provisions of the Flammable Fabrics Act. The staff will prepare a briefing package for the Commission to consider.

#### Timetable:

Action	Date	FR Cite
Petitions Docketed	05/22/00	
Notice	06/12/00	65 FR 36890
Comment Period End	08/11/00	
Staff Sends Briefing	05/00/01	
Package to		
Commission		

# Regulatory Flexibility Analysis Required: Undetermined

## **Government Levels Affected:**

Undetermined

Federalism: Undetermined

**Agency Contact:** Margaret L. Neily, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207

Phone: 301 504-0508 Email: mneily@cpsc.gov

RIN: 3041-AB89

# 4074. PETITION CP 00-1 REQUESTING PERFORMANCE REQUIREMENTS FOR NON-WOOD BASEBALL BATS

**Priority:** Substantive, Nonsignificant

**Legal Authority:** 5 USC 553(e), Administrative Prodcedure Act; 15 USC 2051, Consumer Product Safety Act

**CFR Citation:** Not Yet Determined

Legal Deadline: None

**Abstract:** The Commission has received correspondence from J.W. MacKay, Jr. requesting that the Commission issue a rule requiring that all non-wood baseball bats perform like wood bats. He states that such bats have a faster bat swing speed, a larger "sweet spot," and lower balance point than wood bats. These high performance bats, he asserts, allow the ball to achieve a faster exit velocity so that the pitcher does not have time to react if a ball is batted at him. The petitioner asserts that non-wood bats (primarily made of aluminum and composite materials) have become increasingly dangerous. For these reasons, the petitioner argues, such non-wood bats present an unreasonable risk of injury. The Commission docketed his request as a petition under the Consumer Product Safety Act and published a notice in the Federal Register on June 15, 2000 to solicit comments on the petition from interested persons. The staff will prepare a briefing package for the Commission to consider.

### Timetable:

Action	Date	FR Cite
Petition Docketed	05/24/00	
Notice	06/15/00	65 FR 37525
Comment Period End	08/14/00	
Staff Sends Briefing Package to Commission	05/00/01	

## Regulatory Flexibility Analysis Required: Undetermined

## **Government Levels Affected:**

Undetermined

Federalism: Undetermined

**Agency Contact:** Erlinda M. Edwards, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207

Phone: 301 504-0504 Email: eedwards@cpsc.gov

**RIN:** 3041–AB90

## 4075. PORTABLE BED RAILS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is

undetermined.

Legal Authority: 15 USC 1261, Federal

Hazardous Substances Act

**CFR Citation:** Not Yet Determined

**Legal Deadline:** None

**Abstract:** The Commission is considering whether certain portable

bed rails present an unreasonable risk of injury that should be regulated. A portable bed rail is a device intended to be installed on an adult bed to prevent a child from falling out of the bed. Such bed rails may be constructed in a manner that children can become entrapped between the portable bed rail and the bed. This entrapment can result in serious injury or death.

## Timetable:

Action	Date	FR Cite
Staff Sends Briefing Package to Commission	06/28/00	
Commission Decision	09/21/00	
ANPRM	10/03/00	65 FR 58968
ANPRM Comment Period End	12/04/00	
Staff Sends Briefing Package to Commission	08/00/01	

Regulatory Flexibility Analysis Required: Undetermined

## Government Levels Affected:

Undetermined

Federalism: Undetermined

Agency Contact: Patricia L. Hackett, Project Manager, Consumer Product Safety Commission, Directorate for Engineering Sciences, Washington, DC 20207

Phone: 301 504-0494 Email: phackett@cpsc.gov

**RIN:** 3041–AB91

# 4076. PETITION HP 00-4 REQUESTING A RULE BANNING BABY BATH SEATS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined

**Unfunded Mandates:** Undetermined

**Legal Authority:** 5 USC 553(e),

Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances

**CFR Citation:** Not Yet Determined

**Legal Deadline:** None

Abstract: A petition from the Consumer Federation of America and other consumer groups, docketed on August 4, 2000, requests that the Commission ban baby bath seats and bath rings. These are consumer products used to hold an infant in a bathtub while the child is being bathed. The petitioners assert that bath seats pose an unreasonable risk of injury,

primarily because they create a false sense of security that the child is safe in the bathtub. They assert that 66 incidents of drowning and 37 reports of near drowning involving baby bath seats have been identified. On August 22, 2000, the Commission published a notice in the Federal Register to solicit comments on the petition from all interested persons.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	08/04/00	
Notice	08/22/00	65 FR 50968
Comment Period End	10/23/00	
Staff Sends Briefing	03/30/01	
Package to		
Commission		
Commission Decision	05/00/01	

Regulatory Flexibility Analysis Required: Undetermined

Government Levels Affected: None

Federalism: Undetermined

**Agency Contact:** Jacqueline Elder, Project Manager, Consumer Product Safety Commission, Office of Hazard Identification and Reduction, Washington, DC 20207

Washington, DC 20207 Phone: 301 504-0554 Email: jelder@cpsc.gov RIN: 3041–AB93

## 4077. ● PETITION HP 01-1 REQUESTING DEVELOPMENT OF PERFORMANCE STANDARD FOR BICYCLE HANDLEBARS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances

**CFR Citation:** Not Yet Determined

**Legal Deadline:** None

**Abstract:** A petition from Flaura Kopkin Winston, MD. Ph.D., Director, The Interdisciplinary Pediatric Injury Control Research Center, Children's Hospital of Philadelphia, requests that the Commission develop a performance standard for bicycle handlebars regarding energy dissipation and distribution during impact. The request was docketed as a petition on January 23, 2001. A notice requesting comment on the petition was published in the Federal Register on February 14, 2001. The initial comment period closed on April 16, 2001. The comment period has been extended to May 16, 2001.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	01/23/01	
Notice	02/14/01	66 FR 10273
Comment Period End	04/16/01	
Notice	04/16/01	66 FR 19429
Comment Period End	05/16/01	
Staff Sends Briefing	To Be	Determined
Package to		
Commission		

Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected: None** 

Federalism: Undetermined

**Agency Contact:** Barbara J. Jacobson, Directorate for Health Sciences, Consumer Product Safety Commission,

Washington, DC 20207 Phone: 301 504-0477 Email: bjacobson@cpsc.gov

RIN: 3041-AB94

4078. ● PETITION HP 01-02 REQUESTING EXEMPTION FOR MODEL ROCKET PROPELLANT DEVICES USED WITH GROUND VEHICLES

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is

undetermined.

**Unfunded Mandates:** Undetermined

**Legal Authority:** 5 USC 553(e) Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances Act

**CFR Citation:** Not Yet Determined

**Legal Deadline:** None

**Abstract:** A petition from Centuri Corporation requests that the Commission issue a rule exempting certain model rocket propellant devices to be used for model rocket ground vehicles. The petitioner requests that the Commission extend the existing exemption for motors used for flying model rockets to motors used for certain model rocket cars that travel on a tethered line along the ground. The request was docketed as a petition on February 14, 2001. A notice requesting comment on the petition was published in the Federal Register on March 8, 2001. The comment period closes on May 7, 2001.

#### Timetable:

Action	Date	FR Cite
Petition Docketed	02/14/01	
Notice	03/08/01	66 FR 13914
Comment Period End	05/07/01	
Staff Sends Briefing	10/00/01	
Package to		
Commission		

Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** 

Undetermined

Federalism: Undetermined

**Agency Contact:** Terrance R. Karels, Project Manager, Consumer Product Safety Commission, Directorate for Economic Analysis, Washington, DC 20207

Phone: 301 504-0962

Email: tkarels@cpsc.gov

**RIN:** 3041-AB95

## CONSUMER PRODUCT SAFETY COMMISSION (CPSC)

**Proposed Rule Stage** 

## 4079. FLAMMABILITY STANDARD FOR UPHOLSTERED FURNITURE

**Priority:** Economically Significant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1193, Flammable Fabrics Act

CFR Citation: 16 CFR 1640

Legal Deadline: None

**Abstract:** On June 15, 1994, the Commission published an advance notice of proposed rulemaking (ANPRM) to begin a proceeding for development of a flammability standard

to address risks of death, injury, and property damage from fires associated with ignition of upholstered furniture by small open-flame sources such as matches, lighters, or candles. This ANPRM was issued after the Commission granted part of a petition requesting development of a mandatory CPSC Proposed Rule Stage

flammability standard to address risks of injury from ignition of upholstered furniture by: (1) small open-flame sources; (2) large open-flame sources; and (3) cigarettes. The Commission voted to deny that part of the petition requesting development of a mandatory standard to address hazards associated with ignition of upholstered furniture by large open-flame sources. The Commission also voted to defer a decision on that part of the petition requesting development of a standard to address cigarette ignition, and directed the staff to report to the Commission on the effectiveness of, and the extent of industry compliance with, a voluntary program to reduce risks of ignition of upholstered furniture by cigarettes. The Commission staff developed a draft standard to address ignition of upholstered furniture by small open-flame sources.

On March 2, 1998, the Commission voted to defer action on small openflame sources and gather additional information on the potential toxicity of flame-retardant chemicals that might be used to meet a standard. A public hearing on this subject was held May 5-6, 1998. The staff is analyzing data from the hearing and completing other technical studies. In CPSC's 1999 appropriations legislation, Congress directed the Commission to contract with the National Academy of Sciences (NAS) for an independent study of potential health hazards associated with the use of flame retardant chemicals that might be used in upholstered furniture fabrics to meet a CPSC standard. The draft NAS report was completed and forwarded to Congress in April 2000; the final NAS report was published in July 2000. The report concluded that of 16 flameretardant chemicals reviewed, 8 could be used in upholstered furniture fabrics without presenting health hazards to consumers. Additional exposure studies were recommended for the remaining eight chemicals. The report indicates that a number of suitable flameretardant treatments are available; these include treatments already in use in various textile products, including upholstered furniture sold in the United Kingdom to meet existing U.K. flammability regulations.

CPSC is also considering possible impacts of flame-retardant chemical use on worker safety and the environment. At the CPSC staff's request, the National Institute of Occupational

Safety and Health is assessing potential worker exposure to and risks from certain flame-retardant chemicals that may be used by textile and furniture producers to comply with an upholstered furniture flammability standard. The CPSC staff is also working with the Environmental Protection Agency to consider possible controls on flame-retardant compounds used in residential upholstered furniture fabrics under that agency's Toxic Substances Control Act Authority. Upon completion of its chemical risk assessment and other technical activities, the CPSC staff will present alternatives for future action by the Commission.

## Timetable:

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Action	Date	FR Cite
ANPRM	06/15/94	59 FR 30735
ANPRM Comment Period End	08/15/94	
Staff Briefing of Commission on NPRM	12/18/97	
Commission Voted To Defer Action Pending Results of Toxicity Hearing	03/02/98	
Commission Hearing May 5 & 6, 1998 on Possible Toxicity of Flame Retardant Chemicals	03/17/98	63 FR 13017
NAS Study Completed (Required by Congress)	07/10/00	
Staff Sends Briefing Package to Commission	06/00/01	
Commission Decision	08/00/01	

# Regulatory Flexibility Analysis Required: Undetermined

## **Government Levels Affected:**

Undetermined

Federalism: Undetermined

**Agency Contact:** Dale R. Ray, Project Manager, Directorate for Economic Analysis, Consumer Product Safety Commission, Washington, DC 20207 Phone: 301 504-0962

Email: dray@cpsc.gov RIN: 3041–AB35

## 4080. AMENDMENT OF SAFETY REGULATIONS FOR CRIBS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

Legal Authority: 5 USC 553,

Administrative Procedure Act; 15 USC

1261, Federal Hazardous Substances

CFR Citation: 16 CFR 1508; 16 CFR

1509

Legal Deadline: None

Abstract: On December 16, 1996, the Commission published an advance notice of proposed rulemaking (ANPRM) to begin a proceeding that may result in amendment of the safety regulations for full-size and non-fullsize cribs, 16 CFR parts 1508 and 1509. Among the regulatory alternatives under consideration is amendment of the regulations to add tests to assure that slats will not disengage from the side panels of cribs. The Commission began this proceeding after considering information about incidents in which crib slats disengaged from the side panels of cribs, creating a risk that children may become entrapped between the remaining slats or fall out of the crib. At the urging of CPSC staff, in April 1999, the voluntary standard for cribs designated, "Specification for Full Size Baby Cribs (ASTM F1169-99)," and published by the American Society for Testing and Materials (ASTM) was revised to include performance requirements for crib slats. The Commission will consider written comments received in response to the ANPRM, and assess conformance with the voluntary standard before deciding whether to continue the proceeding by publication of a notice of proposed rulemaking (NPRM), or terminate further proceedings in reliance on the voluntary standard.

### Timetable:

Action	Date	FR Cite
Staff Recommended Revisions to Voluntary Standard	09/30/96	
ANPRM	12/16/96	61 FR 65996
ANPRM Comment Period End	02/14/97	
Revisions to Voluntary Standard Approved	04/10/99	
Voluntary Certification Program Begins	03/01/00	
Staff Begins Monitoring Conformance to Revised Voluntary Standard	04/00/01	
Staff Completes Monitoring Conformance	To Be	Determined
Staff Sends Briefing Package to Commission	To Be	Determined

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## CPSC Proposed Rule Stage

Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** 

Undetermined

Federalism: Undetermined

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RIN: 3041-AB67

4081. REQUIREMENT FOR SPECIAL PACKAGING OF ORAL PRESCRIPTION DRUGS THAT ARE GRANTED OVER-THE-COUNTER STATUS BY THE FOOD AND DRUG ADMINISTRATION

**Priority:** Other Significant. Major status under 5 USC 801 is undetermined.

**Unfunded Mandates:** Undetermined **Legal Authority:** 15 USC 1471, Poison Prevention Packaging Act

CFR Citation: Not Yet Determined

Legal Deadline: None

Abstract: On June 23, 2000, the Commission directed the CPSC staff to draft a notice of proposed rulemaking to require that the child-resistant packaging requirements for oral prescription drugs continue when the active chemicals are granted over-the-counter (OTC) status by the Food and Drug Administration (FDA). The current regulations under the Poison Prevention Packaging Act (PPPA) require child-resistant packaging of most oral prescription drugs. However,

when the FDA allows an oral prescription drug to be sold OTC, child-resistant packaging of that drug is no longer required. When the Commission finds that a particular switched OTC drug requires child-resistant packaging because it may cause serious injury or serious illness, it must issue an individual rule, which may not take effect for several years after the switch.

On August 30, 2000, the Commission issued a proposed rule that would automatically require drugs that have been switched after the effective date of the rule to be in child-resistant packaging. Under the proposed rule, drugs switched by FDA from prescription to OTC before the effective date of the rule would not automatically have to be in childresistant packaging. This proposed rule provides that those companies that believe their drug product does not need to be in child-resistant packaging can provide information to the Commission, as they do currently under the PPPA oral prescription drug rule, to demonstrate either: (1) that the drug product will not injure children if it is marketed in non-child-resistant packaging, or (2) that child-resistant packaging is not technically feasible, practicable, or appropriate for the oral drug when marketed as an OTC product. If the Commission agrees, it will by rule exempt the drug product from the PPPA requirements. The Federal Register notice also proposes to revoke 16 CFR 1702.16(b) to allow petitions for exemptions from childresistant packaging requirements to be submitted and considered by the Commission before the new drug

applications (NDA) are approved by the FDA. This would decrease the potential financial and regulatory burdens to the drug company associated with a postmarketing package change.

The notice issued by the Commission includes proposed findings that childresistant packaging for these products is technically feasible, practicable, and appropriate, as well as necessary to protect children from serious personal injury and illness resulting from handling, using, or ingesting the drug products. It is anticipated that this proposed rule would not create a financial burden on small companies.

#### Timetable:

Action	Date	FR Cite
Staff Briefing of Commission on Whether to Issue an NPRM	06/07/00	
Commission Decision to Prepare a Draft NPRM	06/23/00	
NPRM	08/30/00	65 FR 52678
NPRM Comment Period End	11/13/00	
Staff Sends Briefing Package to Commission	06/00/01	

Regulatory Flexibility Analysis

Required: No

**Government Levels Affected: None** 

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**RIN:** 3041–AB92

## CONSUMER PRODUCT SAFETY COMMISSION (CPSC)

Final Rule Stage

4082. REQUIREMENTS FOR CHILD-RESISTANT PACKAGING OF HOUSEHOLD PRODUCTS CONTAINING PETROLEUM DISTILLATES OR OTHER HYDROCARBONS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1471, Poison Prevention Packaging Act

**CFR Citation:** 16 CFR 1700.14(a)

Legal Deadline: None

Abstract: Some household products containing 10 percent or more by weight of petroleum distillates are subject to requirements for childresistant packaging by regulations issued under the Poison Prevention Packaging Act and codified at 16 CFR 1700.14(a). These products include liquid furniture polish (section 1700.14(a)(2)), lighter fluid (section 1700.14(a)(7)), and prepackaged solvents for paint (section

1700.14(a)(15)). However, many other household products containing petroleum distillates or other hydrocarbons are not required to be in child-resistant packaging. On February 26, 1997, the Commission published an advance notice of proposed rulemaking (ANPRM) to initiate a proceeding that may result in mandatory requirements for child-resistant packaging of household products containing petroleum distillates or other hydrocarbons. Following consideration of the comments, the Commission

CPSC Final Rule Stage

proposed requirements for childresistant packaging of additional household products containing petroleum distillates or other hydrocarbons. The notice of proposed rulemaking (NPRM) was published on January 3, 2000, and the comment period ended March 20, 2000. Seven comments were received. The Commission also requested that additional information about cosmetics that contain mineral oil be obtained. The staff purchased additional information on mineral oil-based cosmetic poisonings from the American Association of Poison Control Centers. The public comment period on the staff analysis of this data closes on May 11, 2001.

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Action	Date	FR Cite
ANPRM	02/26/97	62 FR 8659
Extension of ANPRM Comment Period	04/28/97	62 FR 22897
ANPRM Comment Period End	05/12/97	62 FR 8659
Comment Period End	07/11/97	62 FR 22897
Reopening of ANPRM Comment Period	07/21/97	62 FR 38948
Comment Period End	09/01/97	
NPRM	01/03/00	65 FR 93
NPRM Comment Period End	03/20/00	
Staff Purchased Additional Poisoning Data on Cosmetics	04/04/00	
Notice	04/11/01	66 FR 18738
Comment Period End	05/11/01	

Staff Sends Briefing To Be Determined Package to Commission

Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** 

Undetermined

Federalism: Undetermined

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**RIN:** 3041–AB57

## CONSUMER PRODUCT SAFETY COMMISSION (CPSC)

## Long-Term Actions

# 4083. PETITION HP 93-1 REQUESTING DEVELOPMENT OF A RULE TO BAN CERTAIN BACKYARD PLAYSETS

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 5 USC 553(e), Administrative Procedure Act; 15 USC 1261, Federal Hazardous Substances Act

CFR Citation: Not Yet Determined

Legal Deadline: None

Abstract: A petition from the New York City Department of Consumer Affairs requests the Commission to develop a rule to ban certain backyard playsets. The petition asserts that backyard playsets present unreasonable risks of injury to children if they do not meet the requirements of a voluntary standard for home playground equipment published by the American Society for Testing and Materials (ASTM); are not accompanied with adequate information about ground surfacing; or lack specific features described in the petition. On May 21, 1996, the Commission denied those parts of the petition requesting issuance of a rule to ban any backyard playset that does not conform to all requirements of the ASTM voluntary standard; that has an accessible height that exceeds six feet above protective surfacing; that does not have adequate fall zones under climbing structures; or that does not provide adequate space between any item of swinging

equipment and any other item of swinging or stationary equipment. The Commission deferred a decision on those parts of the petition requesting a rule to ban backyard playsets that are not accompanied with instructions to use and maintain specified ground surfacing; that do not have handrails on all platforms that are 30 inches or higher above protective surfacing; that have swing seats made of wood, metal, plastic, or other hard material capable of inflicting serious injury to the head; that have free-swinging ropes; and that are unanchored playsets with swings. The staff will transmit additional information to the Commission concerning revisions of the voluntary standard, conformance to the voluntary standard, and injury data. The Commission will then decide whether to grant, deny, or continue to defer the remaining requests in the petition.

## Timetable:

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Action	Date	FR Cite
Partial Denial of Petition	05/21/96	
Revisions to Voluntary Standard Completed	07/10/98	
Staff Began Monitoring Conformance to Voluntary Standard	08/10/99	
Staff Completed Monitoring Conformance	08/31/00	
Staff Completed Injury Study	02/28/01	

Action	Date	FR Cite
Staff Sends Additional Information to Commission	To Be	Determined
Commission Decision	To Be	Determined

# Regulatory Flexibility Analysis Required: Undetermined

**Government Levels Affected:** 

Undetermined

Federalism: Undetermined

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**RIN:** 3041–AB47

# 4084. AMENDMENT OF THE STANDARD FOR THE FLAMMABILITY OF CLOTHING TEXTILES

**Priority:** Substantive, Nonsignificant. Major status under 5 USC 801 is undetermined.

**Legal Authority:** 15 USC 1191, Flammable Fabrics Act **CFR Citation:** 16 CFR 1610

Legal Deadline: None

**Abstract:** The Standard for the Flammability of Clothing Textiles prohibits the manufacture, importation, or sale of clothing, and fabrics and related materials intended for use in clothing, which are dangerously

CPSC Long-Term Actions

flammable because of rapid and intense burning. The standard prescribes the apparatus, procedure, and criteria to be used for testing to determine compliance with that standard. The standard was made mandatory by the Flammable Fabrics Act of 1953 (Pub. L. 83-88, 67 Stat. 111; June 30, 1953). Some of the equipment and procedures specified by the standard, particularly those for laundering and cleaning of test specimens, have become obsolete, unavailable, or unrepresentative of current practices. The staff is preparing a briefing package describing

modifications of the standard that may be needed to assure that the test in the standard is conducted with equipment and procedures representative of conditions to which garments currently are exposed. After consideration of the briefing package, the Commission will decide whether to begin a proceeding for amendment of the standard.

## Timetable:

Action	Date	FR Cite
Staff Sends Briefing Package to	To Be	Determined
Commission Decision	To Be	Determined

# Regulatory Flexibility Analysis Required: Undetermined

## Government Levels Affected:

Undetermined

Federalism: Undetermined

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**RIN:** 3041–AB68

## CONSUMER PRODUCT SAFETY COMMISSION (CPSC)

**Completed Actions** 

#### 4085. DIVE STICKS

**Priority:** Substantive, Nonsignificant **Legal Authority:** 15 USC 1261, Federal Hazardous Substances Act

CFR Citation: 16 CFR 1500
Legal Deadline: None

Abstract: On July 19, 2000, the Commission published a notice of proposed rulemaking (NPRM) that may result in a ban of dive sticks with certain characteristics that cause them to be hazardous. Dive sticks are one of several types of devices used for underwater activities, such as retrieval games and swimming instruction. They are typically made of rigid plastic, and are or can be weighted so that when dropped into water they sink and stand upright on the bottom. The proposed rule would ban dive sticks that: (1) are rigid, (2) submerge to the bottom of a pool of water, and (3) stand upright in the water. Many dive sticks have a cylindrically shaped profile, while some have novel shapes like sharks or other sea creatures. Such dive sticks are constructed in such a manner that children can become impaled on them when they jump into shallow water where the dive sticks are oriented in an upright position. This impalement has resulted in serious injuries. Dive sticks that do not have these characteristics, as well as dive rings and dive discs, would be exempt from this rule.

The Commission considered written comments received in response to the NPRM and voted on February 26, 2001 to issue a final rule.

## Timetable:

Action	Date	FR Cite
ANPRM	07/16/99	64 FR 38387
ANPRM Comment Period End	09/14/99	
NPRM	07/19/00	65 FR 44703
NPRM Comment Period End	10/02/00	
Staff Sends Briefing Package to Commission	02/16/01	
Commission Decision	02/26/01	
Final Rule	03/07/01	66 FR 13646
Final Rule Effective	04/06/01	

## Regulatory Flexibility Analysis

Required: No

Government Levels Affected: None

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Phone: 301 504-0494 Email: sheh@cpsc.gov **RIN:** 3041–AB82

## 4086. PETITION CP 99-2 REQUESTING SAFETY STANDARD FOR BLEACHERS AND GRANDSTANDS

Priority: Substantive, Nonsignificant Legal Authority: 5 USC 553(e), Administrative Procedure Act; 15 USC 2051, Consumer Product Safety Act

**CFR Citation:** None **Legal Deadline:** None

**Abstract:** A petition from U.S. Representatives Bill Luther and Jim Ramstad requested that the Commission develop a national safety standard for bleachers and grandstands. The petitioners requested that the standard include minimum spacing requirements for gaps between bleacher guardrails and between seats and footboards, side and back safety features, and guidelines for retrofitting older facilities. The request was docketed as a petition on August 10, 1999, and a notice soliciting comments on the petition was published in the Federal Register on August 26, 1999. CPSC staff sent a briefing package to the Commission for consideration on October 16, 2000. On October 26, 2000, the Commission voted to deny the petition and to issue guidelines for retrofitting bleachers.

### Timetable:

Action	Date	FR Cite
Petition Docketed	08/10/99	
Notice	08/26/99	64 FR 46657
Comment Period End	10/25/99	
Staff Sent Briefing Package to Commission	10/16/00	
Commission Denied Petition and Voted to Issue Guidelines	10/26/00	

# Regulatory Flexibility Analysis Required: No

**Government Levels Affected: None** 

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RIN: 3041-AB84

CPSC Completed Actions

# 4087. AMENDMENT OF THE SAFETY STANDARD FOR AUTOMATIC RESIDENTIAL GARAGE DOOR OPERATORS

Priority: Substantive, Nonsignificant

**Legal Authority:** PL 101-608, Consumer Product Safety Improvement Act of

1990

CFR Citation: 16 CFR 1211 Legal Deadline: None

Abstract: The CPSC's safety standard for automatic residential garage door operators protects against entrapment. Death or serious injury can result from entrapment. The entrapment protection requirements come from the UL 325 safety standard for garage door operators. Under the Consumer Product Safety Improvements Act, when UL makes subsequent changes to the entrapment protection provisions of UL 325, UL must notify the Consumer Product Safety Commission of proposed revisions and CPSC must incorporate

them into the CPSC rule unless the CPSC notifies UL within 30 days that the CPSC has determined that the revision does not carry out the purposes of the Improvement Act. UL has made changes to its standard to reflect advances in garage door operator technology. The Commission determined that the entrapment related revisions do carry out the purposes of Public Law 101-68. The purpose of this regulatory action is to update the product safety rule to include these new requirements made by UL.

On May 15, 2000, the Commission forwarded a draft proposed rule that would amend the garage door operator rule. The proposed rule was published on June 14, 2000. After reviewing comments received on the proposal, the staff provided a briefing package to the Commission on October 31, 2000 for its consideration. On November 11, 2000, the Commission voted to issue a final rule.

## Timetable:

Action	Date	FR Cite
Staff Sends NPRM Briefing Package to Commission	05/15/00	
Commission Decision	05/26/00	
NPRM	06/14/00	65 FR 37318
NPRM Comment Period End	08/28/00	
Final Rule	11/27/00	65 FR 70656
Final Rule Effective	12/27/00	

Regulatory Flexibility Analysis Required: No

**Government Levels Affected: None** 

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**RIN:** 3041–AB86

[FR Doc. 01-5203 Filed 05-11-01; 8:45 am]

BILLING CODE 6355-01-S